



**European
Commission**
Innovation and
Networks Executive
Agency (INEA)

**Connecting Europe
Facility**

Final report

1. INFORMATION ON THE ACTION

Grant Agreement Nº	INEA/CEF/TRAN/M2018/1767529
Action title	"Dynamic traffic and truck parking management"
PCI (if applicable)	N/A

Author of the report

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2. IMPLEMENTATION OF THE ACTION

2.1. Overall completion of the Action

Planned Start/End date ¹		Actual Start/End date		Completion ²
01/06/2019	31/12/2024	01/06/2019	31/12/2024	100%

2.2. Completion per activity

Activity 1	Title ¹	Planned Start/End date ¹		Actual Start/End date		Completion
	Project management	01/06/2019	31/12/2024	01/06/2019	31/12/2024	100%
Milestone no	Title ¹	Planned date ¹		Actual date		Reached (Y/N)
1	PM and SG joint meeting No. 1	31/12/2019		20/11/2019		Y
2	PM and SG joint meeting No. 2	30/06/2020		07/05/2020		Y
3	PM and SG joint meeting No. 3	31/12/2020		17/09/2020		Y

¹ As specified in the Grant Agreement.

² The completion of the action and of each activity should be indicated as a percentage.

4	PM and SG joint meeting No. 4	30/06/2021	02/09/2021	Y
5	PM and SG joint meeting No. 5	31/12/2021	18/11/2021	Y
6	PM and SG joint meeting No. 6	30/06/2022	19/05/2022	Y
7	PM and SG joint meeting No. 7	31/12/2022	13/09/2022	Y
8	PM and SG joint meeting No. 8	30/06/2023	15/06/2023	Y
9	PM and SG joint meeting No. 9	31/12/2023	19/12/2023	Y
10	PM and SG joint meeting No. 10	30/06/2024	14/08/2024	Y

Activity 2	Title ¹	Planned Start/End date ¹		Actual Start/End date		Completion
	Communication and dissemination	01/06/2019	31/12/2024	01/06/2019	19/09/2024	100%
Milestone no	Title ¹	Planned date ¹		Actual date		Reached (Y/N)
11	Project opening press / kick off meeting event	31/12/2019		20/11/2019		Y
12	Project communication plan	31/10/2019		14/10/2019		Y
13	Communication support materials	31/05/2020		20/04/2020		Y
14	Project finalization press / final meeting event	31/10/2024		19/09/2024		Y

Activity 3	Title ¹	Planned Start/End date ¹		Actual Start/End date		Completion
	Transport and ITS study for preparation of pilot 1 and 2	01/09/2019	30/09/2020	01/09/2019	09/09/2020	100%
Milestone no	Title ¹	Planned date ¹		Actual date		Reached (Y/N)
15	Publication of Tender Transport and ITS study report	31/12/2019		02/12/2019		Y
16	Assessment of offers Transport and ITS study report	31/01/2020		10/01/2020		Y
17	Contract signed Transport and ITS study report	01/02/2020		23/01/2020		Y
18	Transport and ITS study interim report	30/06/2020		04/06/2020		Y
19	Transport and ITS study final report	30/09/2020		09/09/2020		Y

Activity 4	Title ¹	Planned Start/End date ¹		Actual Start/End date		Completion
	Pilot implementation 1: dynamic traffic management system in E265 section km 10-20	01/09/2020	31/12/2023	22/10/2020	01/12/2023	100%
Milestone no	Title ¹	Planned date ¹		Actual date		Reached (Y/N)
20	Publication of tender Pilot	01/10/2020		22/10/2020		Y

	1			
21	Assessment of offers Pilot 1	31/12/2020	04/12/2020	Y
22	Contract signed Pilot 1	31/01/2021	03/01/2021	Y
23	Pilot 1 implemented solution is in operation	31/12/2023	01/12/2023	Y

Activity 5	Title ¹	Planned Start/End date ¹		Actual Start/End date		Completion
	Pilot implementation 2: smart (safe and secure) truck parking area in E265 km 1,5	01/09/2020	01/06/2024	06/05/2020	18/10/2024	100%
Milestone no	Title ¹	Planned date ¹		Actual date		Reached (Y/N)
24	Publication of tender Pilot 2	01/10/2020		17/08/2020		Y
25	Delivery of the scoping decision and subsequent environmental permits	31/12/2020		06/05/2020		Y
26	Assessment of offers Pilot 2	31/12/2020		22/09/2020		Y
27	Contract signed Pilot 2	31/01/2021		13/10/2020		Y
28	Pilot 2 implemented solution is in operation	01/06/2024		18/10/2024		Y

Activity 6	Title ¹	Planned Start/End date ¹		Actual Start/End date		Completion
	Implementation of dynamic traffic management system E265 in sections km 0-10 and km 20-30	01/05/2021	01/09/2024	01/11/2021	19/03/2024	100%
Milestone no	Title ¹	Planned date ¹		Actual date		Reached (Y/N)
29	Publication of tender E265 km 0-10 and km 20-30	01/11/2021		21/06/2021		Y
30	Assessment of offers E265 km 0-10 and km 20-30	01/02/2022		02/09/2021		Y
31	Contract signed for E265 km 0-10 and km 20-30	30/04/2022		12/10/2021		Y
32	E265 section solution km 0-10 and km 20-30 is in operation	01/09/2024		19/03/2024		Y

2.3. Description of the implementation of the Action, including the actual status at the end of the Action and possible deviations from the planned activities, and, if applicable, compliance with any relevant specific provisions as indicated in the Annex I of the GA

• 2019

- Activities started: Activities 1-3.
- Milestones completed:
 - PM and SG joint meeting No. 1
 - Project communication plan
 - Publication of Tender Transport and ITS study report
 - Project opening press/kick-off meeting event
- Delays and reasons: PM & SG meetings delayed due to late hiring of the project manager (September 2019), which also caused a minor delay in the ITS Tender publication.
- Deviations or unforeseen tasks: None.

• 2020

- Activities ongoing/started/completed: Activities 1-2 ongoing; Activities 4-5 started; Activity 3 completed.
- Milestones completed:
 - PM and SG joint meeting No. 2
 - PM and SG joint meeting No. 3
 - Communication support materials
 - Assessment of offers Transport and ITS study report
 - Contract signed Transport and ITS study report
 - Transport and ITS study interim report
 - Transport and ITS study final report
 - Publication of tender Pilot 1
 - Assessment of offers Pilot 1
 - Publication of tender Pilot 2
 - Delivery of the scoping decision and subsequent environmental permits
 - Assessment of offers Pilot 2
 - Contract signed Pilot 2
- Delays and reasons: PM & SG meetings postponed due to cascading delay from 2019. No impact on Action's end date. Some milestones completed earlier than planned (e.g. environmental permits).
- Deviations or unforeseen tasks: Beneficiary decided to split Pilot 1 & 2 tenders into two stages

(design and building) for greater precision and cost transparency.

• **2021**

- Activities ongoing/started/completed: Activities 1, 2, 4, 5 ongoing; Activity 6 started.
- Milestones completed:
 - PM and SG joint meeting No. 4
 - PM and SG joint meeting No. 5
 - Contract signed Pilot 1
 - Publication of tender E265 km 0-10 and km 20-30
 - Assessment of offers E265 km 0-10 and km 20-30
 - Contract signed for E265 km 0-10 and km 20-30
- Delays and reasons: Division of Pilots 1 & 2 into two stages shifted building contracts.
- Deviations or unforeseen tasks: none.

• **2022**

- Activities ongoing/started/completed: Activities 1, 2, 4, 5, 6 ongoing.
- Milestones completed: PM & SG meetings (No. 6, No. 7) and partial implementation of Pilot 2.
 - PM and SG joint meeting No. 6
 - PM and SG joint meeting No. 7
- Delays and reasons: Pilot 1 delayed due to contract renegotiation after Ukraine war increased material prices; Pilot 2 delayed due to operator and equipment installation. PM & SG meetings also postponed.
- Deviations or unforeseen tasks: Need to contract a private partner to establish parking entry system for Pilot 2 to meet Bronze-level requirements. Parking access system and operational costs are outside the Action's scope.

• **2023**

- Activities ongoing/started/completed: Activities 1, 2, 5, 6 ongoing; Activity 4 completed.
- Milestones completed:
 - PM and SG joint meeting No. 8
 - PM and SG joint meeting No. 9
 - Pilot 1 implemented solution is in operation
- Delays and reasons: Pilot 2 acceptance signed in January 2023; parking opened in July 2023 with

partial services due to cost increases of entry-system.

- Deviations or unforeseen tasks: The project was initially scheduled for completion in December 2023. However, due to supply chain disruptions caused by the full-scale war in Ukraine, the timeline was extended to December 2024. To accommodate this change, Beneficiary submitted a request for a one-year time extension in July 2023, which was approved by Agency with updating remaining milestones.

- **2024**

- Activities ongoing/started/completed: Activities 1, 2, 5, 6 completed.

- Milestones completed:

- PM and SG meeting No. 10
 - Project finalization press / final meeting event
 - Pilot 2 implemented solution is in operation
 - E265 section solution km 0-10 and km 20-30 is in operation

- Delays and reason: Beneficiary opened truck parking area with Bronze-level services in July 2024, but due to minor outstanding works, Estonian Transport Administration signed final acceptance act with parking entry system contractor on 18th October 2024. These costs were considered outside the Action's scope.

- Deviations or unforeseen tasks: None. Project was fully completed as of December 2024.

2.4. Conclusions on results of the Action, including the impact of the possible deviation on 1) the objectives of the action, 2) the completion of the planned activities and 3) the cost-breakdown

Overall Results

The Action has progressed in line with its objectives. Key studies, pilot implementations, and the dynamic traffic management system have been launched and brought into operation. Despite some delays in meetings and implementation phases, the Action remained on track, with major milestones completed within the Grant Agreement timeframe.

Project budget overview		
Year	Planned in GA (€)	Actual expenses (€)
2019	118,700	12,040.62
2020	180,150	128,586.48
2021	43,250	159,850.44
2022	2,531,050	3,878,759.39
2023	1,144,000	901,518.59
2024	982,850	810,830.35
Total	5,000,000	5,891,585.87

Impact of Deviations

1. On the Objectives of the Action

- All six activities have contributed to the objectives as originally foreseen.
- Delays in PM & SG meetings did not compromise decision-making or coordination, only shifting timelines.
- The split of Pilots 1 and 2 into design and building stages improved precision, cost control, and quality of outputs without changing objectives.
- External factors (Ukraine war, cost increases for materials) caused minor postponements, but the scope and objectives of the Action were fully achieved.

2. On the Completion of Planned Activities

- Studies (Activity 3): Completed successfully in 2020, providing the foundation for subsequent pilots.
- Pilots 1 and 2: Divided into two stages; design and construction completed, with acceptance documentation signed. Pilot 1 is in operation since Dec 2023, and Pilot 2 was partially operational in 2023 and was fully functional in summer of 2024.
- Activity 6: Acceptance document signed in March 2024 and is in operation.
- Project Management & Communication (Activities 1 & 2): Overall, all activities are either complete or in finalization, with delays absorbed within the project timeline.

3. On the Cost Breakdown

- The division of Pilots 1 and 2 into design and building phases improved financial clarity and enabled more precise budgeting.
- Rising material costs (due to external geopolitical events) increased pressure on budgets; however, adjustments were made through contract amendments without jeopardizing Action completion.
- The cost of constructing the truck parking area (Activity 5) ended up being twice as high as originally estimated at the time of signing the Grant Agreement. However, since all other activities were completed at lower costs than planned, the overall increase in project expenditure was limited to just 18% above the original budget.
- The Estonian Transport Administration covered the additional costs using its own budget resources.
- The additional cost for operating Pilot 2 (operating services) is outside the Action's budget, ensuring compliance with cost eligibility rules.
- No significant cost overruns directly threaten the Action's delivery.

4. Budget execution by Activities

Activity 1 – Project Management		
Year	Planned in GA (€)	Actual expenses (€)
2019	11,000	10,124.06
2020	30,000	28,098.48
2021	18,000	17,527.44
2022	27,000	25,191.48
2023	40,000	48,557.28
2024	94,000	42,949.80
Total	220,000	172,448.54

Activity 2 - Communication and dissemination		
Year	Planned in GA (€)	Actual expenses (€)
2019	1,700	1,916.56
2020	150	0
2021	150	0
2022	150	150
2023	5,000	1,191
2024	22,850	7,531
Total	30,000	10,788.56

Activity 3: Transport and ITS study for preparation of pilot 1 and 2		
Year	Planned in GA (€)	Actual expenses (€)
2019	106,000	0
2020	144,000	100,488.00
2021	0	117,573.00
2022	0	0
2023	0	0
2024	0	0
Total	250,000	218,061.00

Activitiy 4: Pilot implementation 1: dynamic traffic management system in E265 section km 10-20

Year	Planned in GA (€)	Actual expenses (€)
2019	0	0
2020	1,000	0
2021	5,100	5,100
2022	535,900	476,926.94
2023	458,000	352,507.08
2024	0	37,022.04
Total	1,000,000	871,556.06

Activity 5: Pilot implementation 2: smart (safe and secure) truck parking area in E265 km 1,5

Year	Planned in GA (€)	Actual expenses (€)
2019	0	0
2020	5000	0
2021	5,000	4,610
2022	1,488,000	2,999,308.32
2023	1,000	0
2024	1,000	0
Total	1,500,000	3,003,918.32

Activity 6: Implementation of dynamic traffic management system E265 in sections km 0-10 and km 20-30

Year	Planned in GA (€)	Actual expenses (€)
2019	0	0
2020	0	0
2021	15,000	15,040
2022	480,000	377,182.65
2023	640,000	499,263.23
2024	865,000	723,327.51
Total	2,000,000	1,614,813.39

Conclusion

The Action's deviations (delays, splitting of tenders, additional operator requirements) have been manageable and strategic rather than disruptive. They improved quality and cost control, while external challenges were mitigated without undermining objectives. The Action remained on track to achieve all planned results within the Grant Agreement timeframe and budget structure.

3. VISIBILITY OF UNION FUNDING

What measures have been taken to publicize the Action, including EU funding (GA II.7.1)?

- 1) According to the communication plan the project was introduced to public at the kick-off meeting and with press release in November 2019. Before that the map and logo as visual aid were designed which are currently with CEF logo published on ETA website. In addition, the project was published also in social media. Both animated video, project video, final event recording and Transport and ITS study can be found on ERA's project's page

Est:

<https://www.transpordiamet.ee/tallinna-ringtee-e265-its-projekt>

<https://www.youtube.com/watch?v=OhrOxyenOeo>

Eng:

<https://www.transpordiamet.ee/en/roads-waterways-airspace/projects/tallinn-ring-road-e265-its-project>

<https://www.youtube.com/watch?v=RbxZtE1tn28&t=1s>

- 2) We installed three project information boards: two at both ends of the E265 project section and one in the safe and secure truck parking area.
- 3) In every press release and social media post about the project, we indicated the co-funding from the EU:

Press release about Activities 4 and 6:

- <https://transpordiamet.ee/uudised/transpordiamet-toob-nutikad-liikluslahendused-tallinna-ringteele>

Postimees: <https://www.postimees.ee/7370732/tallinna-ringteel-muutub-liiklus-2-7-miljoni-euro-eest-nutikaks>,

Pealinn: <https://pealinn.ee/2021/10/26/transpordiamet-toob-tallinna-ringteele-nutikad-liikluslahendused/>.

- <https://transpordiamet.ee/uudised/tallinna-ringteel-juri-luige-loigul-hakkasid-toole-muutuva-teabega-liiklusmargid>

Logistikauudised: <https://www.logistikauudised.ee/uudised/2024/03/01/tallinna-ringteel-juriluige-loigul-hakkasid-toole-muutuva-teabega-liiklusmargid>

Autogeenius: <https://auto.geenius.ee/rubriik/uudis/tallinna-ringteel-pandi-viimaks-toole-muutuva-teabega-liiklusmargid/>

- <https://transpordiamet.ee/uudised/tallinna-ringteel-vao-juri-ja-luige-kanama-loikudel-kaivitati-muutuva-teabega-liiklusmargid>

Autogeenius: <https://auto.geenius.ee/rubriik/hea-nipp/tallinna-ringteel-kaivitati-uued-muutuva-teabega-liiklusmargid/>

Logistikauudised: <https://www.logistikauudised.ee/uudised/2024/06/04/tallinna-ringtee-on-kaetud-muutuva-teabega-liiklusmarkidega>

- <https://transpordiamet.ee/uudised/tallinna-ringtee-e265-its-projekt-valmib-tervikuna-2024-aasta-lopuks>

Logistikauudised: <https://www.logistikauudised.ee/uudised/2024/09/19/tallinna-ringtee-projekt-valmib-tervikuna-aasta-lopuks>

Autonet: <https://auto.pub/tallinna-ringtee-muutteabega-liiklusmarkide-projekt-valmib-kaesoleva-aasta-lopuks/>

Social media posts about activities 4 and 6:

<https://www.facebook.com/EestiTranspordiamet/posts/pfbid0YDV16FtRtPE4kzr9CbCS5xUDxxQJ19a7orEyKBQa4HFesy1acTgcTd5XAobysoZCI>

<https://www.facebook.com/EestiTranspordiamet/posts/pfbid023u3ydGgJhAcY4kXkhdPJSwfjg48K4D ayfoY1RhqpL2ZyHknnt9XGuqzuLEjSuFNcl>

<https://www.facebook.com/EestiTranspordiamet/posts/pfbid02B6nErUYFhu6DJEwMgA9H36KftZojjD nuviqTntRmbgF66c7ku4yK67diDvHWW6dkl>

https://www.linkedin.com/posts/transpordiamet_eelmisel-n%C3%A4dalal-paigaldati-tallinna-activity-7119582237297172480-8DEC?utm_source=share&utm_medium=member_desktop

https://www.linkedin.com/posts/transpordiamet_eelmisel-n%C3%A4dalal-k%C3%BClastasid-intelligentsete-activity-7056500980305022976-kufP?utm_source=share&utm_medium=member_desktop

https://www.linkedin.com/posts/transpordiamet_tallinna-ringteel-v%C3%A4oj%C3%BCri-ja-luigekanama-activity-7203671527127437314-t9tl

<https://www.facebook.com/EestiTranspordiamet/posts/pfbid0Yg157fSKU7t45RA3Y8RDcHSJPprwAM46Zwzd79YLj6ZXtqZAe79u8kFbwTTFaa1l>

Press release about Activity 5:

- <https://transpordiamet.ee/uudised/tallinna-ringtee-aarde-rajatakse-104-kohaline-veoautode-parkla>

Autonet: <https://auto.pub/rekajuhid-saavad-104-kohalise-parkla-vao-liiklussolme-juurde/>,

Auto24: <https://www.auto24.ee/uudised/uudised.php?uid=64807>,

Postimees: <https://station.ee/#42032604>

Ehitusuudised: <https://www.ehitusuudised.ee/uudised/2021/11/26/tallinna-ringtee-aarde-rajatakse-104kohaline-veoautode-parkla>,

Logistikauudised: <https://www.logistikauudised.ee/uudised/2021/11/26/tallinna-ringtee-aarde-rajatakse-104kohaline-veoautode-parkla>

- <https://transpordiamet.ee/uudised/veoautode-jaoks-loodud-venekula-parkla-avatud>

Logistikauudised: <https://www.logistikauudised.ee/uudised/2023/07/11/venekula-veoautode-parkla-on-avatud>

Autogeenius: <https://auto.geenius.ee/rubriik/uudis/veoautode-jaoks-loodud-venekula-parkla-on-avatud/>

- <https://www.transpordiamet.ee/uudised/venekula-veoautode-parklas-nuudsest-kasutusel-labipaasususteem>

Ehitusuudised: <https://www.ehitusuudised.ee/uudised/2024/07/10/tref-nord-ehitas-venekulla-labipaasususteemiga-veoautode-parkla>

Autogeenius: <https://auto.geenius.ee/rubriik/uudis/kord-tallinna-ringtee-tasuta-parklas-laks-karmimaks-sisse-paasevad-vaid-veokid/>

Logistikauudised: <https://www.logistikauudised.ee/uudised/2024/07/10/venekula-veoautode-parkla-on-nuud-labipaasususteemiga>

Social media posts about activity 5:

<https://www.facebook.com/share/p/e9xEYX4n73o13HcD/>

<https://www.facebook.com/EestiTranspordiamet/posts/892276532937760/>

https://www.linkedin.com/posts/transpordiamet_venek%C3%BCla-veoautode-parklas-on-n%C3%BC%C3%BCdsest-kasutusel-activity-7217053924237725696-JOFd

4. OTHER SOURCES OF EUROPEAN UNION FUNDS

If applicable, provide information about other sources of EU funds (CEF, ERDF, Cohesion Fund, H2020, TEN, EEPR, EIPA, etc.) used for the project of common interest / global project (e.g. previous or subsequent phases not covered by the Grant Agreement).

N/A

5. COMPLIANCE WITH EU LEGISLATION

5.1. Environmental information: overview of environmental aspects, compliance with EU and national legislation, possible issues during the implementation of the Action and measures taken.

According to the Grant Agreement the implementation of the Activity 5 is subject to the acquisition of the necessary environmental permission, which had to be requested and obtained in advance by the beneficiary.

The environmental permission was declared and signed by Environmental Board on 06/05/2020.

5.2. Where relevant, information on the compliance with EU legislation regarding other matters (notably public procurement, competition, regulatory matters, etc...).

1) Trafiction OÜ - Design of ITS equipment installation at km 0-30 of Tallinn Ring Road No. 11.

- a) Internal reference: 1-9/20/2864-1
- b) Date of signature of the contract: 03.01.2021
- c) Procurement Procedure at European or National level?: European
- d) Procedure: Open
- e) Reference of publication(s) in the Official Journal (contract notice): 2020/S 207-504170 of 23.10.2020
- f) Reference of publication(s) in the Official Journal (contract award notice): 2021/S 006-009846 of 11.01.2021
- g) National law applied transposes Directive 2004 or 2014?: 2014/24/EU
- h) National Procurement Register link:
<https://riigihanked.riik.ee/rhr-web/#/procurement/2475992/general-info>

2) Roadplan OÜ - Construction project for a truck parking lot at km 1.5 of the Tallinn Ring Road, State Road No. 11

- a) Internal reference: 1-9/20/2260-1

- b) Date of signature of the contract: 14.10.2020
- c) Procurement Procedure at European or National level?: European
- d) Procedure: Open
- e) Reference of publication(s) in the Official Journal (contract notice): 2020/S 160-390183 of 19.08.2020
- f) Reference of publication(s) in the Official Journal (contract award notice): 2020/S 217-532457 of 06.11.2020
- g) National law applied transposes Directive 2004 or 2014?: 2014/24/EU
- h) National Procurement Register link:
<https://riigihanked.riik.ee/rhr-web/#/procurement/2218272/general-info>

3) Kiirwarren.KL OÜ - Purchase and installation of ITS equipment on State Road No. 11, Tallinn Ring Road, km 0-30

- a) Internal references: 3.2-6/21/2799-1, 3.2-6/21/2800-1
- b) Date of signature of the contract: 12/10/2021
- c) Procurement Procedure at European or National level?: European
- d) Procedure: Open
- e) Reference of publication(s) in the Official Journal (contract notice): 2021/S 119-312820 of 22.06.2021
- f) Reference of publication(s) in the Official Journal (contract award notice): 2021/S 204-532850 of 20.10.2021
- g) National law applied transposes Directive 2004 or 2014?: 2014/24/EU
- h) National Procurement Register link:
<https://riigihanked.riik.ee/rhr-web/#/procurement/3317816/general-info>

4) AS TREF Nord - Construction of a truck parking lot at km 1.5 of Tallinn Ring Road, State Road No. 11

- a) Internal reference: 3.2-3/21/2998-1
- b) Date of signature of the contract: 15/11/2021
- c) Procurement Procedure at European or National level?: National
- d) Procedure: Open
- e) Reference of publication(s) in the Official Journal (contract notice): Cost was below the EU threshold.
- f) Reference of publication(s) in the Official Journal (contract award notice): Cost was below the EU threshold.
- g) National law applied transposes Directive 2004 or 2014?: 2014/24/EU
- h) National Procurement Register link:
<https://riigihanked.riik.ee/rhr-web/#/procurement/3580916/general-info>

5.3. For CEF-Energy only and if applicable: please provide information on any possible update of the CBCA decision relating to the project

N/A

6. EXECUTIVE SUMMARY

For CEF-Energy only, please provide an executive summary for publication and transmission to interested parties on the results of the activities carried out during the implementation period in relation to the execution of the Action. It should contain

- a brief description of the Action and of the related activities,
- the duration of the Action and of the related activities and
- the main outcomes of the Action and of the related activities.

N/A